UNIVERSITY OF FLORENCE, MASTER OF SCIENCE IN ECONOMICS AND DEVELOPMENT OPENING LECTURES 2019/2020

#### ECONOMIC GEOGRAPHY OF SOVEREIGNIST EUROPE

Gianmarco I.P. Ottaviano "Achille e Giulia Boroli" Chair in European Studies

Florence, 14 November 2019



# Sovereignty, such a lonely word

- "There exists perhaps no conception the meaning of which is more controversial than that of sovereignty. It is an indisputable fact that this conception, from the moment when it was introduced into political science until the present day, has never had a meaning which was universally agreed upon,
- Lassa Oppenheim ("father of modern international law",1858 1919),



## Sovereignty, such a lonely word (cont.)

- Sovereignty is the full right and power of a governing body over itself, without any interference from outside sources or bodies
- In political theory, sovereignty is a substantive term designating supreme authority over some polity
- Sovereignty is the expression of the **sum of government powers** (legislative, executive and giudiciary)
- Together with **territory and people**, sovereignity is a founding element of a State



## Sovereignty, such a lonely word (cont.)

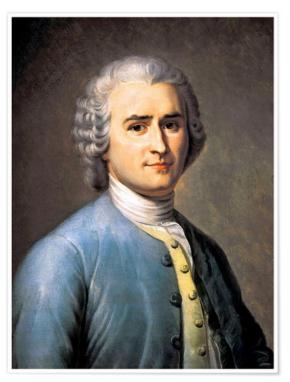
- Sovereignty is the full right and power of a governing body over itself, without any interference from outside sources or bodies
- In political theory, sovereignty is a substantive term designating supreme authority over some polity
- Sovereignty is the expression of the **sum of government powers** (legislative, executive and giudiciary)
- Together with **territory and people**, sovereignity is a founding element of a State
- BUT what are the foundations of sovereignty?



#### Gianmarco I.P. Ottaviano

#### A short history of sovereignty







Dat par Bezaid Oravé var Audibian

Philip IV (1268-1314) vs. Jean-Jacques Rousseau (1712-1778)

- Before the Enlightenment the concept of sovereignty rested on the mystic foundations of royalty
- During the Enlightenment Jean-Jacques Rousseau rejected monarchical rule in favor of the other type of authority within a sovereign state, public sovereignty
- Public sovereignty is the belief that ultimate authority is vested in the people themselves, expressed in the idea of the general will (aka "the will of the people")



- Public sovereignty means that in a polity the power is elected and supported by its members, and the authority has a central goal of the good of the people in mind
- The idea of public sovereignty has often been the basis for modern democratic theory



- Rousseau's second volume of "Du Contrat Social" (1762) deals with sovereignty and its rights
- Sovereignty, or the general will, is:
  - Inalienable, for the will cannot be transmitted
  - Indivisible, since it is essentially general
  - Infallible and always right, determined and limited in its power by the common interest
  - Enacted through laws



- Law is the decision of the general will in regard to some object of common interest
- Though the general will is always right and desires only good, its **judgment** is not always enlightened, and consequently does not always see wherein the common good lies
- Hence the necessity of the **legislator**, which has, of himself, no authority but is only a guide who drafts and proposes laws
- The people alone (that is, the sovereign or general will) has authority to make and impose them



# "Limited sovereignty"

- Before the Enlightenment one might have defined sovereignty as: "Nobody is the king's peer within the kingdom's borders, nobody is above the king outside the kingdom's borders"
- But how do we deal with decisions that have impacts outside the territory of the Sovereign (be it the King or the People)?
- This is an avoidable question in the age of globalization
- The answer is through wars and diplomacy that are usually conducted by "elites" on behalf of their own Sovereigns



- Before the Enlightenment one might have defined sovereignty as: "Nobody is the king's peer within the kingdom's borders, nobody is above the king outside the kingdom's borders"
- But how do we deal with decisions that have impacts outside the territory of the Sovereign (be it the King or the People)?
- This is an avoidable question in the age of globalization
- The answer is through wars and diplomacy that are usually conducted by "elites" on behalf of their own Sovereigns



- Before the Enlightenment one might have defined sovereignty as: "Nobody is the king's peer within the kingdom's borders, nobody is above the king outside the kingdom's borders"
- But how do we deal with decisions that have impacts outside the territory of the Sovereign (be it the King or the People)?
- This is an avoidable question in the age of globalization
- The answer is through wars and diplomacy that are usually conducted by "elites" on behalf of their own Sovereigns



- Philip IV might have defined sovereignty as: "Nobody is the king's peer within the kingdom's borders, nobody is above the king outside the kingdom's borders"
- But how do we deal with decisions that have impacts outside the territory of the Sovereign (be it the King or the People)?
- This is an avoidable question in the age of globalization
- The standard answer is through wars and diplomacy, and these are usually conducted by "elites" on behalf of their own Sovereign (be it the King or the People)



- Philip IV might have defined sovereignty as: "Nobody is the king's peer within the kingdom's borders, nobody is above the king outside the kingdom's borders"
- But how do we deal with decisions that have impacts outside the territory of the Sovereign (be it the King or the People)?
- This is an avoidable question in the age of globalization
- In the case of the EU the answer is also through European elections, recently portrayed by some media and politicians as pitting the "elites" against the "people"



# "Votes without frontiers"

- The latest European Parliament elections have been the most European yet (The Economist, 27 April 2019)
- Events over the 2014 to 2019 parliamentary term have emphasized Europe's **interdependence** and the role of pan-European politics:
  - Migration crisis
  - Terrorist attacks
  - Brexit, US new protectionism, and the rise of China
  - Pro- and anti-migration demonstrations, anti-establishment protests and environmentalist gatherings



# "Votes without frontiers" (cont.)

- Threats and crises have increased the EU's salience, making the notion of "a Europe that protects" more appealing
- This "europeanisation" of the public debate is most advanced among **nationalists and populists**. However:
  - Brexit has refocused Eurosceptic energies away from quitting towards changing the EU from within
  - Support for **membership** has risen across the EU
  - Growing counter-mobilization of pro-European voters who "no longer take the EU for granted" (ECFR)



## People vs. the elites

- In the UK the Brexit vote has been interpreted as a vote of the "have nots" against the "haves" triggered by populist rethoric and strategy
- Those who disproportionately voted Leave are those who feel trapped by an economic and social system controlled by "amoral elites" (in London and Brussels) that:
  - Apply the rules of **fair play** only among themselves
  - Raise entry barriers to outsiders ("broken **social elevator**")
  - Dodge taxation thanks to privileged access to "tax havens"
  - Appropriate all the **benefits** of globalization and technological change



# The economic geography of discontent

- Econometric analysis reveals that the Brexit vote was indeed a vote against globalization (measured as a "China Shock": imports from non-European low wage countries)
- A protest vote by those who feel their regions have experienced only the **costs of the current wave** of globalization:
  - Foreign competition, factory closures, persistent unemployment, stagnating purchasing power, deteriorating infrastructures and public services, rising social exclusion, brain drain, dwindling local tradition and identity, growing uncertainty about the future



#### Gianmarco I.P. Ottaviano

## The economic geography of discontent (cont.)





Derelict factory, SNIA Varedo, Italy

#### Gianmarco I.P. Ottaviano

## The economic geography of discontent (cont.)





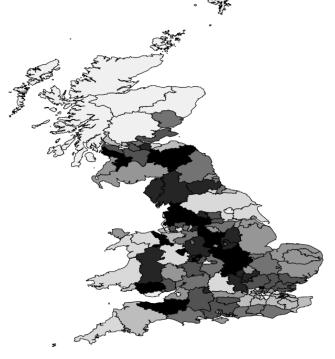
Derelict high street, Stoke-on-Trent, UK

- Let *c* index countries, *r* regions, *j* industries, and *t* years
- Then the "China Shock" is defined as

Import Shock<sub>crt</sub> = 
$$\sum_{j} \frac{L_{rj(\text{pre-sample})}}{L_{r(\text{pre-sample})}} * \frac{\Delta \text{IMPChina}_{cjt}}{L_{cj(\text{pre-sample})}}$$

Autor, Dorn and Hanson (2013)



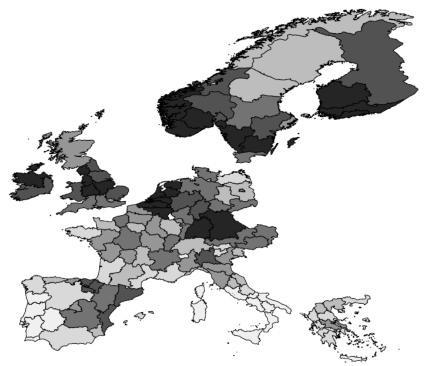




UK Map of the "China shock" – Nuts 3 (Colantone and Stanig, 2018a)

- The **unequal distribution** of the costs and benefits of globalization also explains the rise of the "radical right" in continental Europe
- The areas hit harder by the "China shock" are those where electoral support grew more for the protectionist right and fell more for the liberal left
- Support for the liberal right and the protectionist left were largely unaffected
- As the "reactive redistribution" of the costs and benefits of globalization have not worked, people ask for "preventive protection"



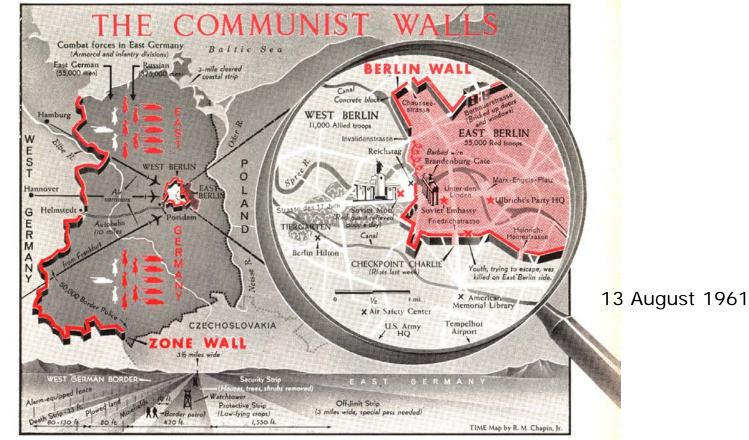




EU Map of the "China shock" – Nuts 3 (Colantone and Stanig, 2018b)

#### Gianmarco I.P. Ottaviano

#### From the China shock to the East wind





### From the China shock to the East wind

- Regions voting more for radical right are not only those hit by the "China shock" but also those on which the **enlargement** of the EU had stronger impact
- From 2004 to 2007, the EU added 12 Eastern countries to its 15 members
- The "East wind" started blowing from the new to the old members with growing imports from European low wage countries
- The regional effects of the "East wind" (enlargement) on electoral outcomes is **similar** to, and sometimes stronger than those of the "China shock" (globalization)



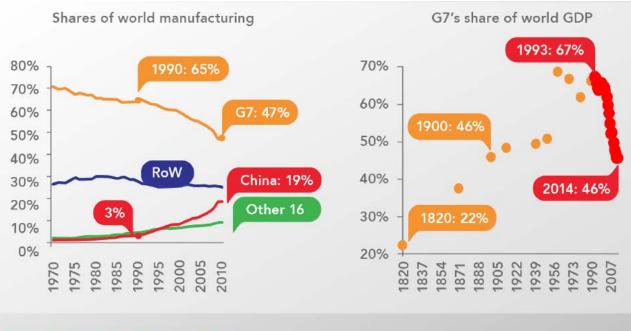
# Great Convergence and Great Divergence

- In the last decades Western countries have been affected by two secular trends
- **Globally**, due to offshoring and technology transfer, manufacturing and GDP shares have shifted from G7 to a few developing countries (first of all China): this is the "**Great convergence**" (Baldwin, 2016)
- Locally, due to skill-biased technological change and skilled-biased globalization, the economic geography of G7 countries has become more polarized between outward-looking dynamic growth centers and inward-looking stagnating backwaters: this is the "Great divergence" (Moretti, 2012)



#### Gianmarco I.P. Ottaviano

### The Great Convergence



I6: China, Korea, India, Poland, Indonesia, Thailand

Baldwin (2016)



28

#### Gianmarco I.P. Ottaviano

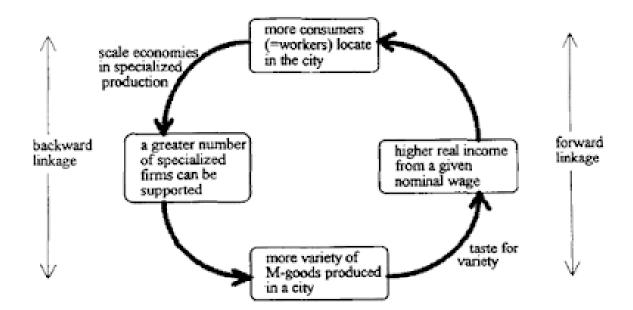
#### The Great Divergence: Europe





esa.int

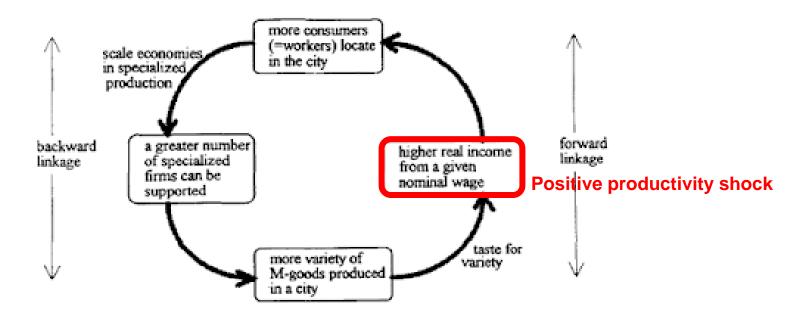
M. Fujita, P. Krugman / Reg. Sci. Urban Econ. 25 (1995) 505-528



Circular causality in spatial agglomeration of firms and workers.



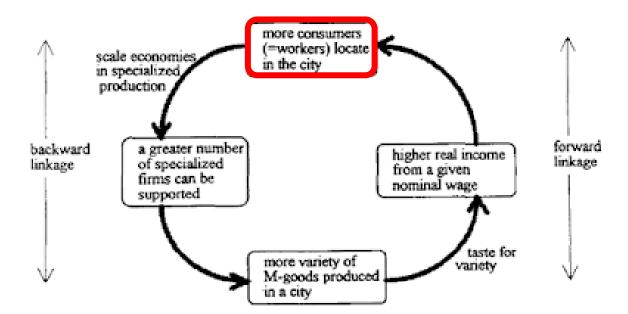
M. Fujita, P. Krugman / Reg. Sci. Urban Econ. 25 (1995) 505-528



Circular causality in spatial agglomeration of firms and workers.



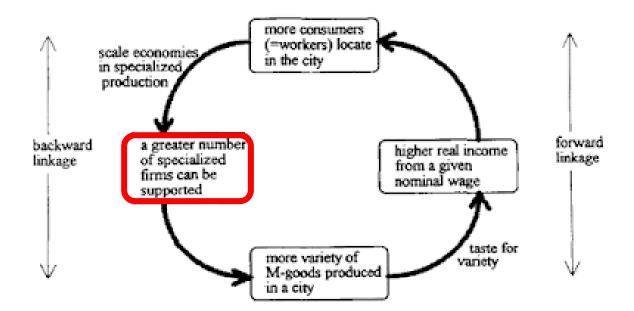
M. Fujita, P. Krugman / Reg. Sci. Urban Econ. 25 (1995) 505-528



Circular causality in spatial agglomeration of firms and workers.



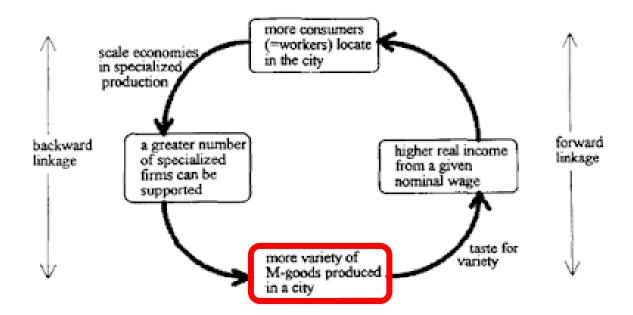
M. Fujita, P. Krugman / Reg. Sci. Urban Econ. 25 (1995) 505-528



Circular causality in spatial agglomeration of firms and workers.



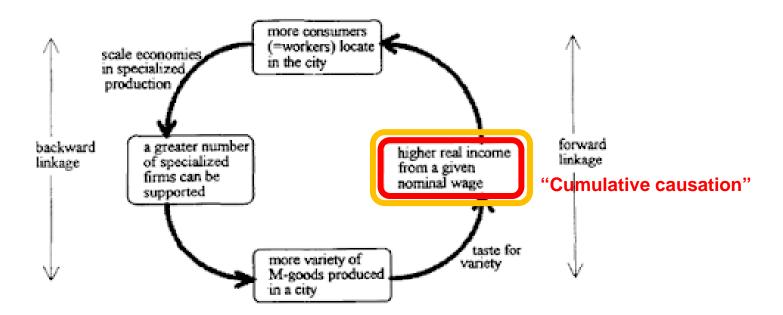
M. Fujita, P. Krugman / Reg. Sci. Urban Econ. 25 (1995) 505-528



Circular causality in spatial agglomeration of firms and workers.



M. Fujita, P. Krugman / Reg. Sci. Urban Econ. 25 (1995) 505-528

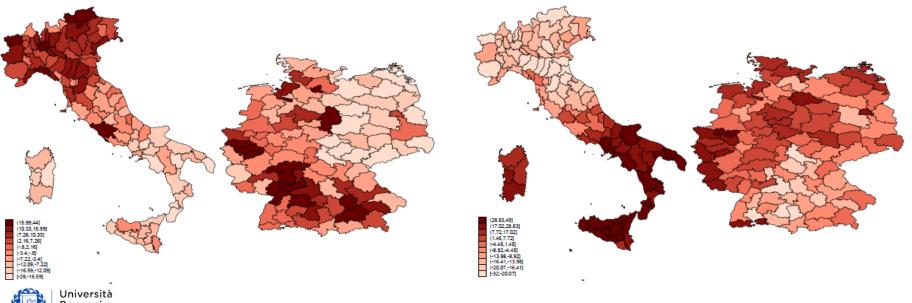


Circular causality in spatial agglomeration of firms and workers.



Mean value added per worker

Non-employment rate





Non-employment is high where labor productivity is low (Boeri et al, 2018)

# Sovereignty and Sovereignism

- "Sovereignism" is defined as the defence of national sovereignty against the transfer of political power to supranational entities such as the European Union
- The supporters of sovereignism think that such transfer of sovereignty threatens **national identity** or **dilutes democracy** by increasing the distance between citizens and their elected representatives
- While this is open to debate, any constructive discussion about sovereignty and sovereignism in Europe has first to dispel four misconceptions about the European Union



# European Union: four misconceptions

- 1. All important decisions for the EU are **made in Brussels** with no direct involvement of national government
- 2. The decisions made in Brussels have **no democratic foundation** as they are made by unelected bureaucrats
- 3. There exist **no properly "European" decisions** that should necessarility made in Brussels
- 4. The EU is a "luxury good" that European citizens cannot afford as the benefits of rewinding European integration are much larger than its costs



# 1-2: A self-driving bureaucracy?

- To the decisions made at EU level European citizens partecipate twice
- First, they elect their representatives in the European parliament
- Second, they elect their representatives in the national parliaments, which express the national governments themselves represented in the European Council and the Council of the European Union
- The **Councils** call the shots in Brussels



#### 3: No land for European decision making?

- The fundamental purpose of the EU is to allow national governments to provide their citizens with "european public goods"
- These are non-rival, non-excludable goods of continental reach that national governments would be unable to provide in adequate quantity and quality without coordination
- **Examples** of important "european public goods" are easily understood



# 3: No land for European decision making? (cont.)

#### • Peace

- Freedom, security and justice
- Sustainable development, full employment, social progress
- Environmental protection
- Scientific and technological progress
- Economic, social and territorial cohesion
- Respect of cultural and linguistic diversity
- Solidarity, social inclusion, no discrimination



#### 4: The cost of non-Europe

- In the debate between "sovereignists" and "europeists", nobody really thinks of stopping all commercial relations among countries
- What "sovereignists" have in mind is an "EU light":
  - Countries linked by **mutual free trade** agreements
  - But free to individually sign own agreements with the rest of the world (no "customs union")
  - Fully enjoying their **economic "sovereignty"** by controlling the flows of goods, services, capitals and people as well as their budgets



# 4: The cost of non-Europe (cont.)

- We had that before, it was called the "European Economic Community"
- What would then be the impact of reverting to the EEC?
- **Per capita GDP would fall** substantially (Mayer, Vicard and Zignago, 2018):
  - By 6.6% on average across member countries
  - By **4.4%** on average across their **citizens**
  - The gap is due to the fact that **small Eastern countries** would lose much more than big Western countries



- Maybe the EU is suffering from too much economics, just like the US (Sandel, 2012, on the moral limits of markets)
- "We live in a time when almost everything can be bought and sold. Over the past three decades, markets - and market values - have come to govern our lives as never before. We did not arrive at this condition through any deliberate choice. It is almost as if it came upon us."
- "As a result, without quite realizing it without ever deciding to do so we drifted from having a market economy to being a market society."



- "The difference is this:
  - A market economy is a tool a valuable and effective tool for organizing productive activity.
  - A market society is a way of life in which market values seep into every aspect of human endeavor. It's a place where social relations are made over in the image of the market."
- In much of the public debate and media coverage the project of European integration seems indeed to have drifted from instrumentally developing a market economy to projecting the image of a market society: deficits, surpluses, spreads, market indices, etc.





The EU is not only money ...







... but also values!



More than the **sovereignty of individual European nations**, what seems to be at stake today is the **sovereignty of common European values** 



UNIVERSITY OF FLORENCE, MASTER OF SCIENCE IN ECONOMICS AND DEVELOPMENT

#### THANK YOU FOR YOUR ATTENTION

Florence, 14 November 2019

